Economy and Infrastructure Legislation Committee Road Safety Amendment, Car Doors Bill 2<sup>nd</sup> Hearing 23 May 2012





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**Representing Amy Gillett Foundation, Cycling Australia, Cycling Victoria** 

# Car Doors Bill 2012

• ARR 269 (3)

A person must not cause a hazard to any person or vehicle by opening a door of a vehicle, leaving a door of a vehicle open, or getting off, or out of, a vehicle. Offence provision.

• 'Dooring' is the phrase coined for this offence











#### Car Doors Bill 2012

The Committee seeks input on whether it is appropriate to:

- increase the penalty from 3 penalty units to 10 penalty units; and
- attach demerit points to the offence of 'car dooring'.
- make 'car dooring' and offence under legislation rather than regulations; and
- change the process for enforcing 'car dooring' offences and have the matter dealt with by the Magistrates' Court.



### **AGF Recommendations**

- As an offence under regulations:
  - increase the maximum court-imposed penalty from 3 penalty units to 10 penalty units; and
    - attach court-imposed penalty of 3 demerit points to the offence of 'car dooring'
  - Increase the infringement penalty from 1 penalty unit to 3 penalty units
    - Attach two demerits point to the infringement penalty
- Retain 'car dooring' as an offence under regulations
- Behaviour change program introduced
  - Driver 'looking' and acting accordingly behaviour
  - Cyclist defensive riding behaviour encourage



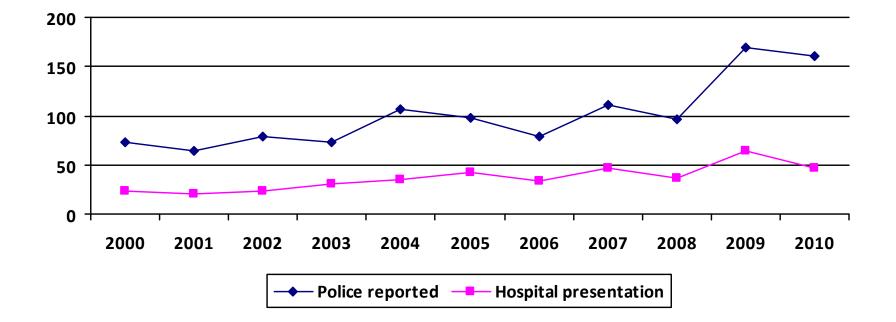
#### Premise for recommendation

Safe System

- Safe Roads (Infrastructure)
  - Infrastructure not the catch-all for bike safety / dooring
- Safe Speeds
- Safe Vehicles
  - Vehicle design to protect non-occupants e.g. Window tinting
- Safe Road Users (Behaviour)
  - Primary quadrant for the issue of dooring. Complete spectrum from awareness, education, skills/licensing, regulation, enforcement









#### Offence under regulations – comparisons

	Dooring		No seat belt	
	Max. units	Demerit pts	Max. units	Demerit pts
Queensland	20	-	20	3
New South Wales	20	-	20	3-9
South Australia	1 (fine)	3	-	3-5
Victoria	3	-	10	3
Toronto	Fine	2		



#### Offence under regulations – comparisons

Comparison offences	Max. units	Demerit Pts
Bike riders – no bell	5	
Littering from vehicle (small, large litter)	1:2	
Drive without seatbelt / unrestrained passenger		3
Exceed speed limit by 10 km/h or more but less than 25 km/h		3
Fail to stop/remain stopped – children's crossing		2.5
Fail to obey traffic lights		2.5
Turn or stop without signalling		2
Fail to remain stopped	-	3
Driving insufficient distance behind		1
Exceed speed limit by less than 10 km/h		1

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#### Offence under regulations

- Rationalising argument against increasing Penalty Units:
  - Precedent in QLD, NSW, Tas
  - Other offences higher units where the impact of the offence has similar/less threat to safety of road users
- Rationalising argument against introduction of Demerit Points:
  - Precedent in SA
  - Precedent with passenger 'offence': wearing no seat belt (except if minor)
  - Driver is in charge of vehicle at all times, moving or stationary or parked
  - No different level of authority/control of driver over passengers than with seatbelts



# Offence under regulations (detail recommendation)

- Maximum Penalty
  - Increase the maximum court-imposed penalty from 3 penalty units to 10 penalty units
  - Attach maximum court-imposed penalty of 3 demerit points to the offence of 'dooring'
- Infringements
  - Increase the infringement notice penalty from 1 penalty unit to 3 penalty units
  - Attach 2 demerit points to the infringement notice
- In principle, support that actual court-imposed penalty may take into account the offender taking part in road safety education e.g. road rules relating to dooring & vulnerable road users



# Offence under regulations (detail recommendation)

- Issuance of infringement notice:
  - If offender is driver, the driver receives infringement
  - If offender is passenger and the passenger is an adult, the passenger receives infringement
  - If offender is passenger and the passenger is a minor, the driver receives the infringement
- Police discretion:
  - If offence does not result in crash/collision: police have full discretion
  - If offence results in crash/collision: no police discretion



## Regulations vs Legislation (detail recommendation)

- 'Dooring' to remain an offence under regulations
  - Victorian Legislation seeks to maximise effectiveness in law enforcement via regulations
  - Victoria Police & Magistrates Court position is to maximise police capacity to enforce (c/w nil action, warning)
  - Maximise effectiveness of legal system in regards to manageable caseload
  - Other offences up to 10 penalty units are dealt with under regulations
  - Other offences with 3 demerit points are dealt with under regulations
  - Offender may also be charged under legislation via an appropriate offence category, particularly in case of reckless behaviour or intent



### Behaviour Change (detail recommendation)

- Dooring awareness & safe behaviour campaign
  - Drivers/passengers: Check mirror, lead with left (right\*) hand, look back, exit towards rear of vehicle
  - Bike riders: Defensive behaviour: looking for driver/rider behaviour indicators; ability to vary speed and riding distance from path of door
  - Driver cues: Registration Sticker (back of sticker) "Check for cyclists when alighting"; Mirror Sticker "Check for cyclists"
- Review, and increased enforcement of, ARRs in relation to vulnerable road user safety
- Licence Testing
  - Mandatory bike-related questions in new driver testing
  - Driver trainer education regarding bike rider safety
  - Periodic driver licence re-testing



#### **Other Options**

- Infrastructure to separate bike riders
- Infrastructure to provide safer passage for bike riders e.g. wider bike lanes, bike priority streets
- Vehicle design to maximise safety on non-occupants







'I would like something that has serious consequences to be treated seriously'

> Linda Tivendale, Mother of Andrew who was in a coma for 55 days following a dooring crash





