



# SERIOUS INJURY INQUIRY

Transport Accident Commission

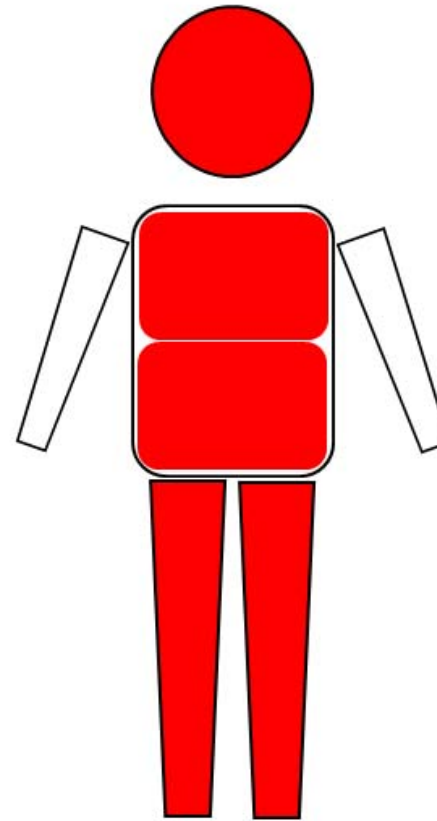
# Case Study

## Sociodemography

- Age: 26-39
- Gender: Male
- Marital Status: Married
- Education: High School
- Bricklayer

## Life Story (pre-injury)

- Married father with two young children
- Owned successful bricklaying business
- Employed other people
- Enjoyed boating, fishing, camping, water sports
- Suffered asthma
- Occasional recreational drug use



## Injured Body Regions

## Road Crash Circumstances

- Road User: Driver
- Run-off-Road into a Pole
- Vehicle: Ute
- Rural Intersection

## Injury Details

- Concussive closed head injury
- Facial laceration
- Collapsed lung
- Internal chest injuries
- Multiple ribs fractures
- Fractured left hip, legs and ankles
- Psychological reaction

**TAC  
Compensation**

Estimated Lifetime TAC  
Costs (excluding  
common law liabilities):  
\$700-\$750k

- Impairment**
- Walks with a limp
  - Permanent scarring
  - Depression & thoughts of self-harm
  - Anxiety & aggressiveness

- Threat to Life**
- Injuries considered severe and life threatening
  - Up to 50% chance of death

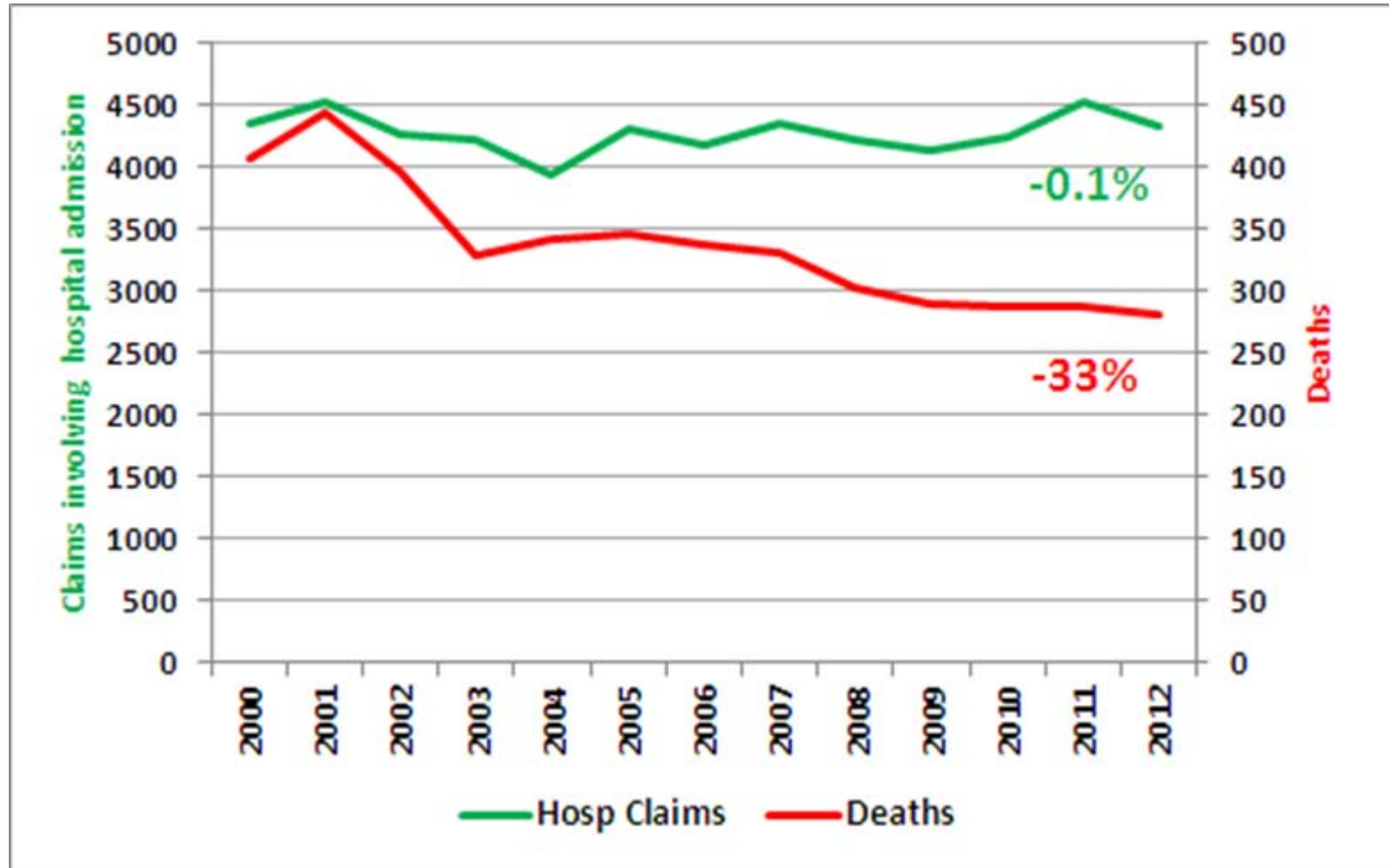
**Consequences  
of Injury**

- Resource Use**
- Air emergency ambulance
  - Initial Hospitalisation: 32 days
  - Subsequent Hospitalisation: 8

- Quality of Life  
Loss**
- Social withdrawal
  - Stopped running his business
  - Stopped his hobbies
  - Took up gambling

- Pain and  
Suffering**
- Ache and discomfort in leg, thigh and ankle
  - Separated from wife within 6 months

## Importance of this inquiry





## Presentation contents

- The TAC and serious injury
- The extent of road trauma (what we know)
- Inquiry terms of reference and TAC suggestions

# TAC objectives and functions

## Transport Accident Act (1986)

“To ensure that the transport accident scheme emphasises **accident prevention** and effective rehabilitation”

“To promote the prevention of transport accidents and safety in the use of transport”

“**To perform its functions** and exercise its powers effectively, efficiently and **economically**”

“To collect and assess data and statistics in relation to transport accidents”

## TAC's statutory definition of Serious Injury

Serious long-term  
impairment or loss of a  
body function

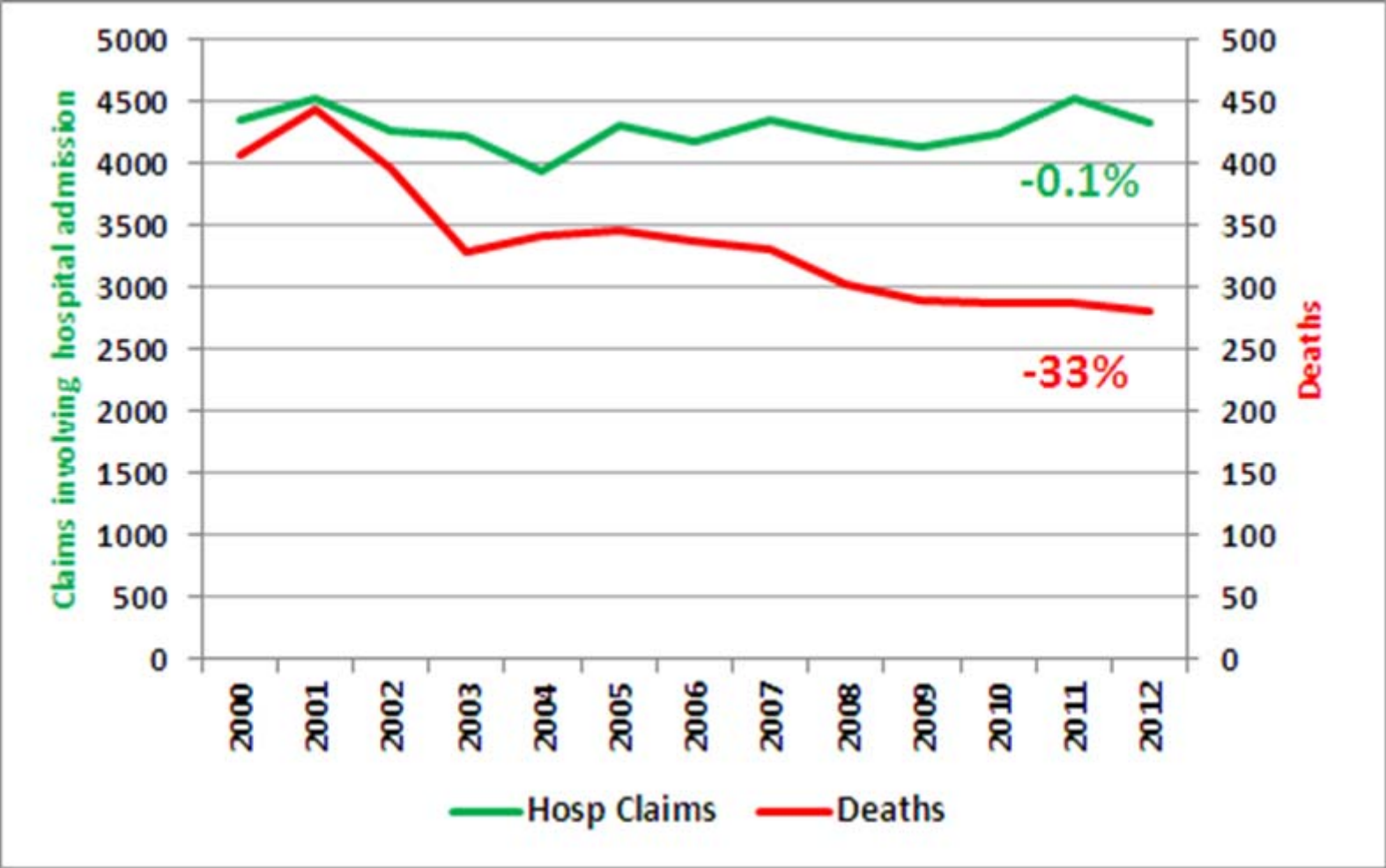
Permanent serious  
disfigurement

Severe long-term mental  
or severe long-term  
behavioural disturbance  
or disorder

Loss of a foetus

This definition is used to determine access to common-law compensation

# The extent of road trauma (what we know)





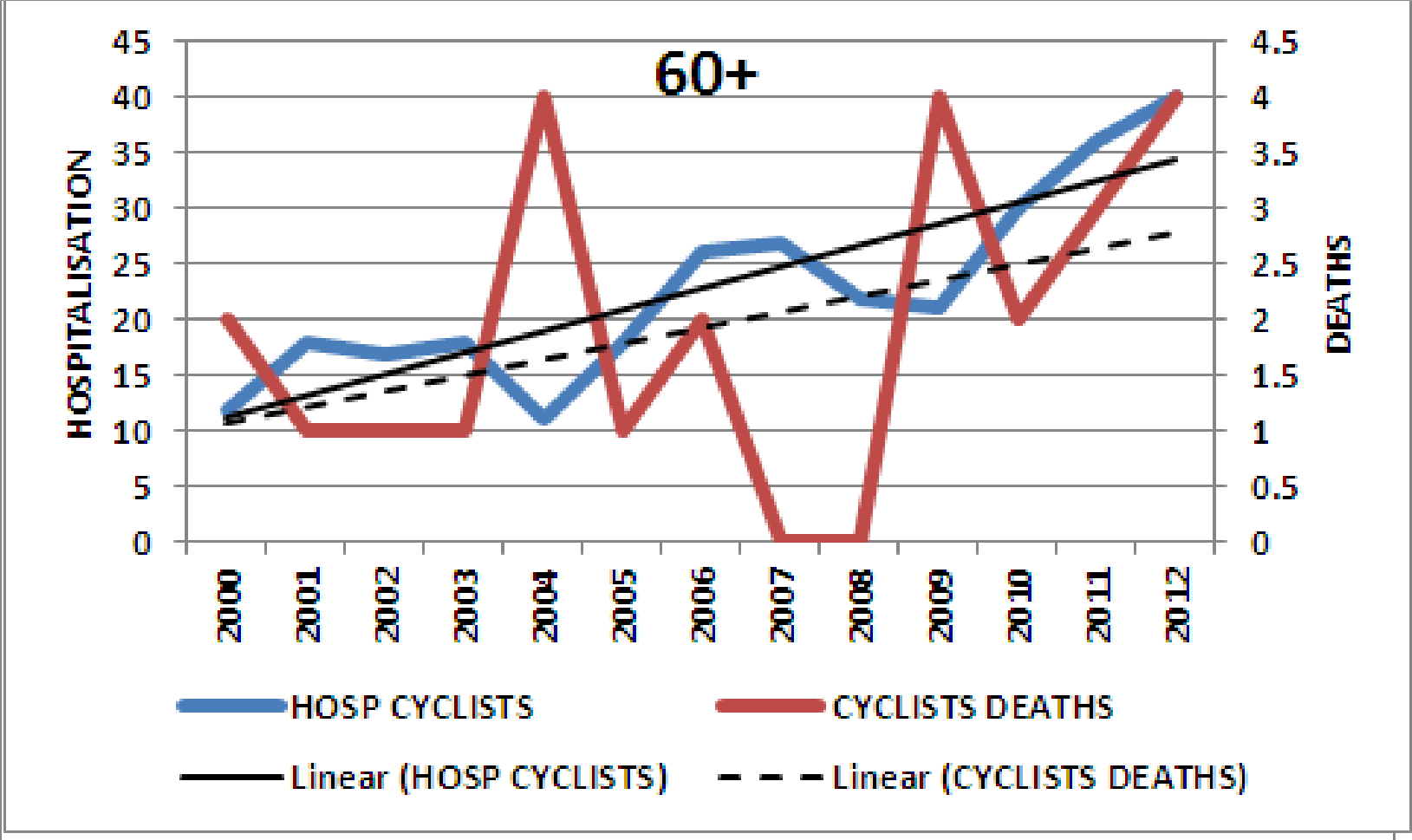



## The extent of road trauma (what we know)

- Overall hospital admission claims unchanged over 13 years, but:
  - 7 days or less                   UP 8%
  - 8 days or more                   DOWN 17%

Changes are calculated on the two-year periods 2000 to 2001 and 2011 to 2012.

# The extent of road trauma (what we know)





# Term of Reference C

## Definitions of Serious Injury

C B D E F A

# Six lenses for viewing injury severity

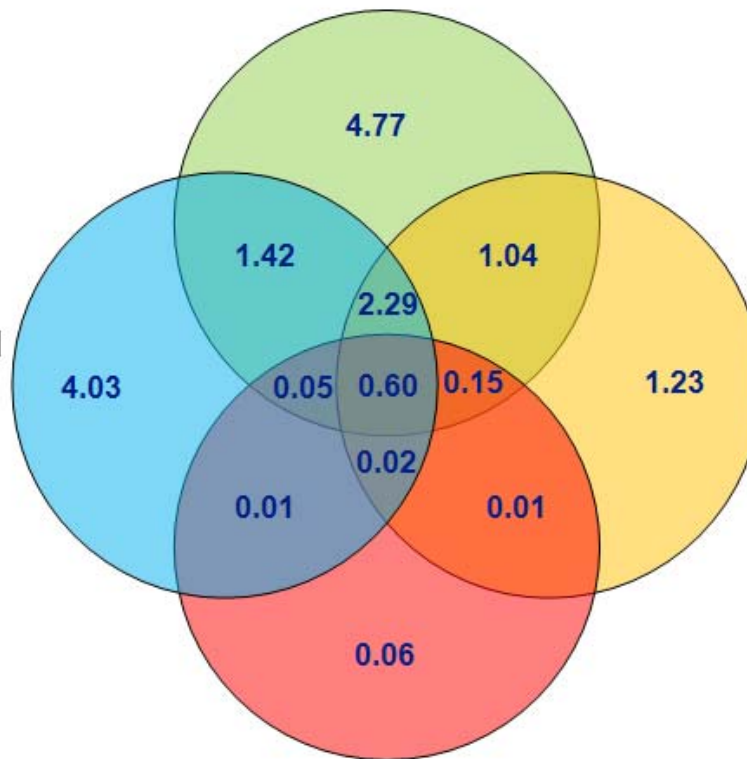
- Various ways to view injury severity



**Cost**  
**TAC Compensation Cost**  
**Over \$52,378**  
**(10.4%)**

**Threat to Life**  
**Maximum**  
**Abbreviated**  
**Injury Scale**  
**3+**  
**(9.2%)**

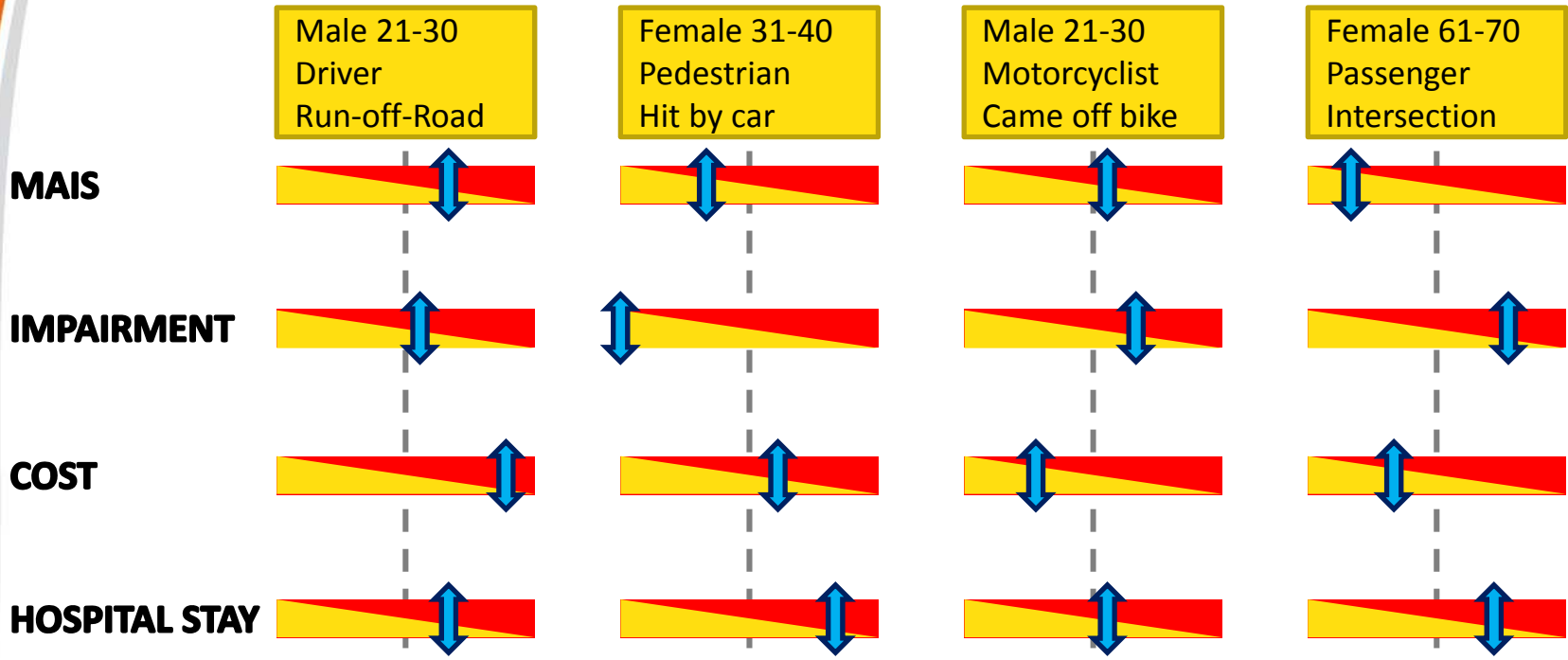
**Resource Use**  
**Acute Hospitalisation**  
**Over 14 Days**  
**(6.1%)**



**Impairment**  
**TAC Degree of Impairment**  
**30+%**  
**(1%)**



# Consequences of Injury – TAC claims case studies



## QUALITY OF LIFE - PAIN AND SUFFERING

- |   |   |  |   |
|---|---|--|---|
| <ul style="list-style-type: none"> <li>• Separated from wife within 6 months</li> <li>• Social withdrawal</li> <li>• Stopped running his business</li> <li>• Stopped his hobbies</li> <li>• Took up gambling</li> </ul> | <ul style="list-style-type: none"> <li>• Recovered well from her injuries</li> <li>• Has resumed her pre-crash lifestyle</li> </ul> | <ul style="list-style-type: none"> <li>• Significant disfigurement</li> <li>• Issues with hearing in both ears</li> <li>• Short-term memory issues</li> <li>• Unable to do sports</li> </ul> | <ul style="list-style-type: none"> <li>• Requires a wheelchair</li> <li>• Adjustment disorder and depression</li> <li>• Anxiety and mild features of</li> </ul> |
|---|---|--|---|





## What should a measure of Serious Injury look like?

- Objective, understandable and easily explainable
- Adequately related to consequences of injury, importantly: threat to life and impairment;
- Balance data availability, accuracy, timeliness, coverage and economy, whilst meeting practical needs
- Not discriminating between people in terms of demographic and socioeconomic circumstances (rich v poor; young v elderly and etc.)
- Consistent with interstate and international practices



# Suggestions

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## Short-term adoption

TAC hospital admission measures are available for immediate use

Threat-to-Life measures such as anatomical injury severity scoring systems: ICISS, MAIS (EU has adopted MAIS3+)

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## Mid-term incorporation

Measures of Impairment such as TAC's Degree of Impairment or DoH's research on non-fatal outcomes

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## Mid- to long-term incorporation?

Measures of Pain and Suffering, and Quality of Life Loss

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C B D E F A





# Term of Reference B Reporting of Serious Injury



## Context

- A range of Victorian entities collect injury data, for different purposes, using different rules and recording practices
- Our understanding of the number and severity of incidents could be improved by increasing the exchange of data between agencies
- Much work has been undertaken and efforts are continuing





# Suggested approach to improving data

## The current situation

Victoria benefits from its network of road safety partners:

- ongoing data sharing and collaborations;
- relevant expertise
- history of road safety research and collaborating with road safety research centres and academia
- for many years the TAC has linked crash data with injury outcomes, and has used this data for good!



## Suggested approach to improving data The current situation (continued)

TAC, through Deloitte, has explored the existing datasets in Victoria and has knowledge on:

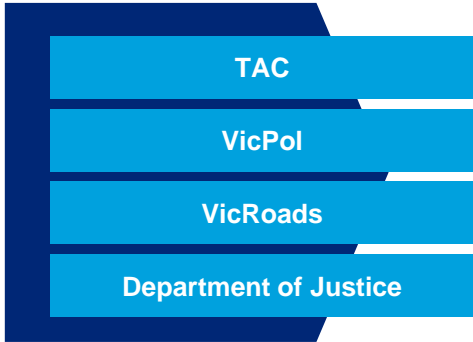
- data availability
- data attributes (e.g. quality, completeness, vintage)
- options for sharing data
- potential barriers to sharing (e.g. compliance with privacy regulations)
- the potential to enhance current road safety metrics



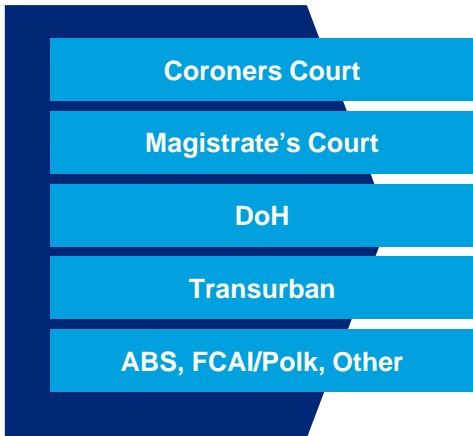
# Suggested approach to improving data

## The current situation (continued)

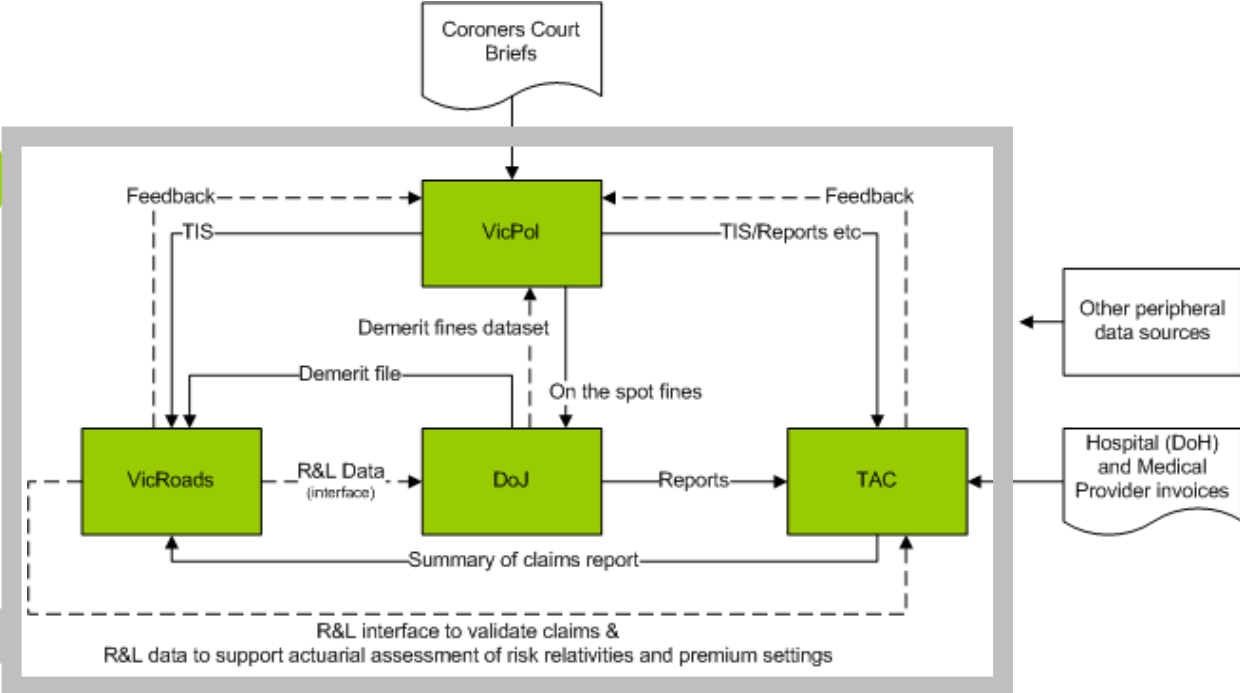
arrive alive members



Peripheral data sources



High-Level flow



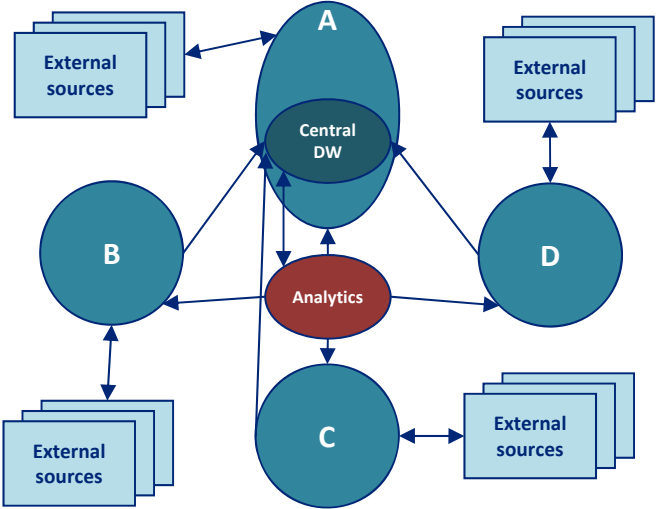
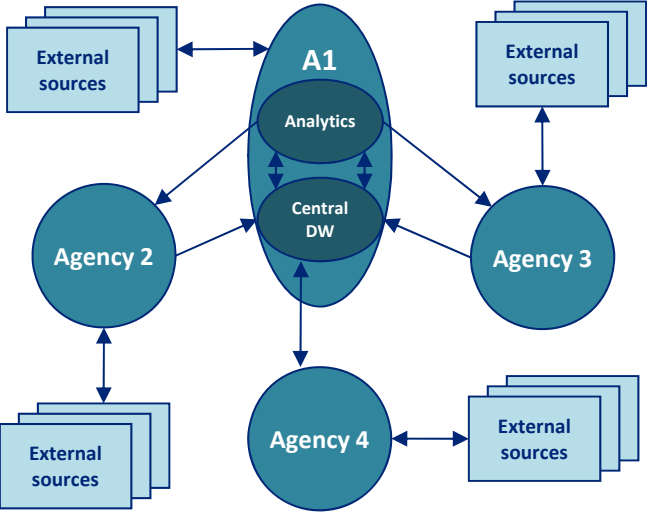
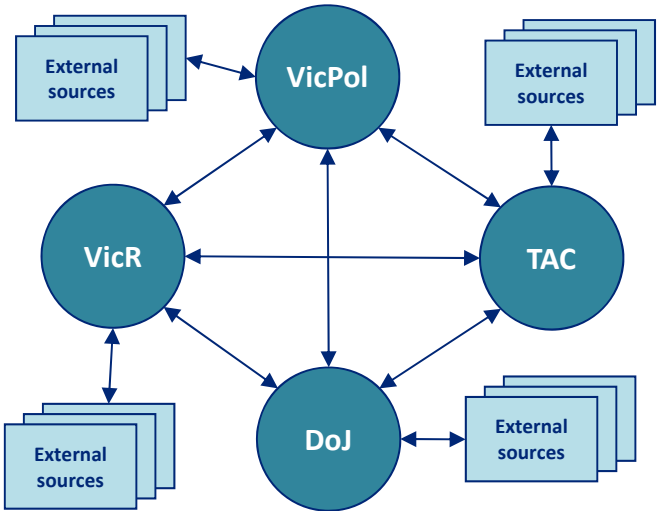
# Suggested approach to improving data

## The current situation (continued)

	VicPol	TAC	VicRoads	Department of Justice	Coroners Court*
VicPol	TIS ADIDIS LEAP CAD MAS FPPO VISU Crime Stoppers	TIS → VPARS Some ad-hoc reports Routine reports (DD strike rates)	TIS → RCIS-TIS VISU (selected data)	On the spot fines scanned and entered into VIMS	
TAC	Reports	AVANTI (=claims data) Survey data Injury data (from DoH and medical providers)	Claims data (summary) Reports		
VicRoads	R&L (interface)	R&L (extract and interface) RCIS Speed survey reports	RCIS R&L (VRIS and DLS inc Demerit data) Road attribute data Black spot data Speed survey	R&L (interface)	
Department of Justice	VIMS → IMES ESI + Hoon data	Reports	Demerit point data	SERCO VIMS Demerit point data ESI + Hoon data	
Coroners Court*	Coroners Briefs - BAC and Toxicology reports on fatalities High level and de-identified BAC and Toxicology reports	Ad-hoc coroners briefs and toxicology reports Access to reports on case-by-case basis	NCIS (National Coroners Information System)		Coroners Briefs - BAC and Toxicology reports on fatalities High level and de-identified BAC and Toxicology reports
		Shared from	Source	Shared to	



# Data Sharing Model: Current vs. Proposed



# STRADA

## Swedish TRaffic Accident Data Acquisition

- Agreement
- Education, information
- Establish routines
- Establish technology



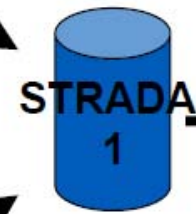
Hospital

- Agreement
- Education, information
- Establish routines
- Establish technology



Police

Driving license register,  
vehicle register, road data



STRADA  
1



STRADA  
2

Reports are  
matched  
-time  
-place  
-Person id nr

Data  
de-identification

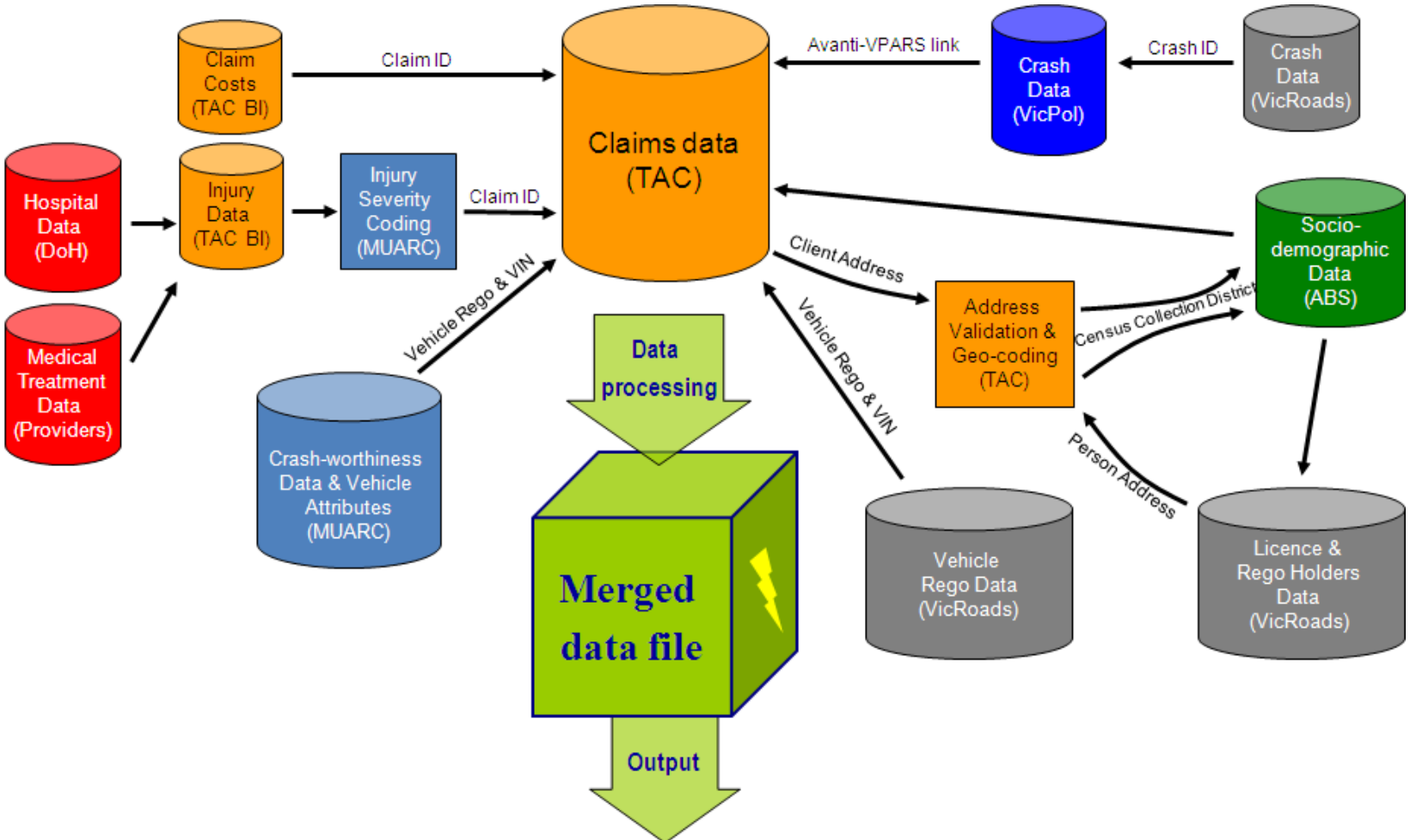
>1000  
Public officials  
Researchers  
etc





# Suggested approach to improving data

## A current example



# TAC: a potential host for linked data

## Why TAC?

- Statutory mandate to improve road safety and collect road safety data
- Reliable source of funding
- Hosting both road safety and public health expertise
- Holding a unique interest in all pre-crash, crash, post-crash phases and across all dimensions of road, road user, vehicle and speed
- Having established agreements for data sharing and physical linkages with other road safety partners and the health system that are: Effective; Economical; Timely; Road Safety Oriented
- A track record of utilising linked data to provide insight into crashes and health outcomes
- Having undertaken research into road safety data needs (identifying and mapping data sources) and robust models for data linkage (Deloitte's works)
- A long history of dealing with privacy issues and risk management through managing personal information about TAC claimants






# TAC: a potential host for data linkage

## Making it happen

- High-level support from VicPol, VicRoads, DoJ, DoH and State Coroner
- Establishment of formal agreements
- Appropriate legislative supports to guarantee data collection
- Risk management approach to privacy
- Long-term funding commitment
- Creation of a small team (2-4 people depending on scope) and purchase of IT hardware and software





# Term of Reference D

## Comparing Trends in Fatal and Serious Injury



## Context


- The apparent plateau in serious injuries hides underlying trends, some positive and others negative
- Fatal injuries are mainly driven by extreme behaviours, while other injuries are mainly driven by system failures
- It has been suggested that existing road safety interventions target fatalities, not benefiting other injuries
- Speed has been a major focus of interventions (speed influences death and serious injury risks differently)
- Recent road safety interventions might explain discrepant patterns observed for different road users



## Suggestions

- Some previously evaluated countermeasures would benefit from revised evaluations that use more precise injury severity metrics
- New research projects
  - TAC-funded, in-depth crash study will reveal causal factors of serious injury crashes
  - ARC research project. In car monitoring of drivers will identify risk factors and behaviours leading to crashes



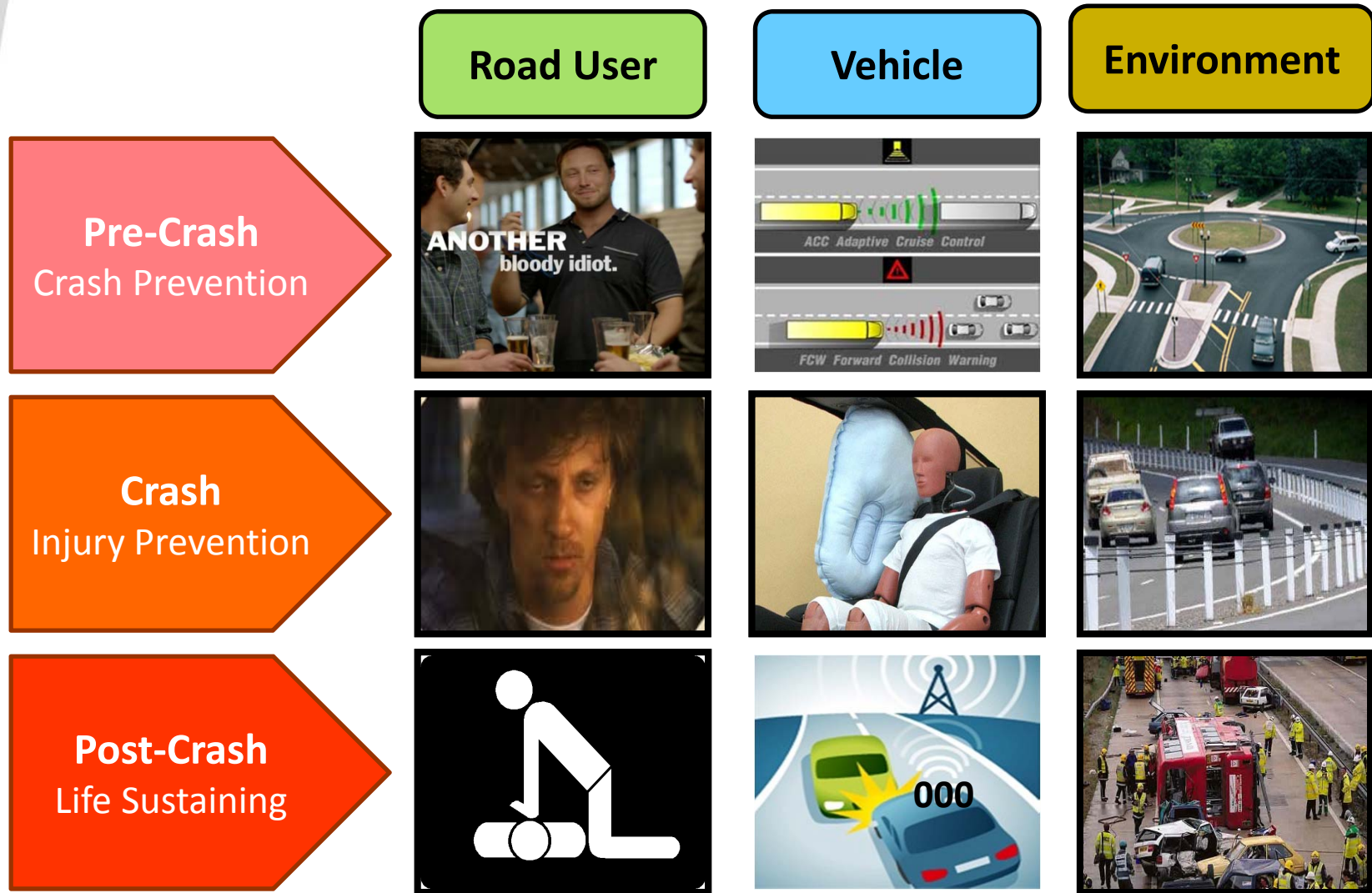


# Term of Reference E

## Cost Effective Countermeasures



# Haddon Matrix: Developing road safety interventions



C B D E F A



# Haddon framework for developing road safety measures

Phase	Objective	Road User	Vehicle & Technology	Road & Roadside
Pre-Crash	Crash prevention	<ul style="list-style-type: none"> <li>• Attitude</li> <li>• Impairment</li> <li>• Enforcement</li> </ul>	<ul style="list-style-type: none"> <li>• Roadworthiness</li> <li>• Crash-prevention technologies</li> </ul>	<ul style="list-style-type: none"> <li>• Road design</li> <li>• Layout</li> <li>• Facilities</li> </ul>
Crash	Injury prevention	<ul style="list-style-type: none"> <li>• Restraints</li> <li>• Impairment</li> </ul>	<ul style="list-style-type: none"> <li>• Restraint</li> <li>• Protective design</li> </ul>	<ul style="list-style-type: none"> <li>• Protective roadside design</li> </ul>
Post-Crash	Life sustaining	<ul style="list-style-type: none"> <li>• First-aid</li> <li>• Access to medics</li> </ul>	<ul style="list-style-type: none"> <li>• Ease of access</li> <li>• Fire risk</li> </ul>	<ul style="list-style-type: none"> <li>• Rescue facilities</li> <li>• Congestion</li> </ul>



## TAC road safety initiatives/interventions – Speed

Initiative/ Intervention	Objective	Budget per annum	Partners
Intelligent Speed Assist (ISA)	To roll out ISA to government fleet to increase its uptake and penetration in the market	\$100K	TBC
Speed public education campaign	To enhance public's awareness of fundamental role of speed in increasing risk of crashes and injury severity	Incl. under road users	As cited under road users



## TAC road safety initiatives/interventions – Road User

Initiative/ Intervention	Objective	Budget per annum	Partners
Public road safety awareness and education campaigns	To promote road users' behaviour via enhancing their perceptions and awareness of road safety risk factors such as drink- and drug-driving, fatigue, distraction... To educate road safety principles and safe road use to parents, young drivers, seniors, children...	\$35M	VicRoads RACV Police DoJ DoT Social research centres
Enhanced Enforcement Program	To promote road users' road safety behaviour via increased targeted enforcement activity	\$4M	Police
Motorcycle Protective Clothing Pilot Testing Program	To provide safety information on motorcycle protective clothing (consumer information program)	\$170K	VicRoads



## TAC road safety initiatives/interventions – Vehicle

Initiative/ Intervention	Objective	Budget per annum	Partners
Australasian New Car Assessment Program (ANCAP)	To crash test Australia’s most popular passenger and light commercial vehicles and publicise the results To lobby manufacturers and decision makers to develop safer vehicles	\$160K	ANCAP RACV VicRoads
Used Car Safety Rating (UCSR)	To develop a total safety rating for most common vehicle types	\$35K	MUARC RACV VicRoads
How Safe Is Your Car website (HSIYC)	To promote and provide independent information on vehicle safety	\$365K	-
SafeCar	To demonstrate and promote key effective vehicle safety technologies	\$150K	-



## TAC road safety initiatives/interventions – Road/Roadside


Initiative/ Intervention	Objective	Budget per annum	Partners
Safer Roads Infrastructure Program (SRIP)	To reduce the incidence and severity of crashes along roads with a relatively high number of serious casualty crashes	\$100M	VicRoads
LGA Grants Program	To address general road safety issues raised by public To address specific issues such as pedestrian and cyclist safety	\$2M	-



## TAC road safety initiatives/interventions – Speed

Initiative/ Intervention	Objective	Budget per annum	Partners
Intelligent Speed Assist (ISA)	To roll out ISA to government fleet to increase its uptake and penetration in the market	\$100K	TBC
Speed public education campaign	To enhance public's awareness of fundamental role of speed in increasing risk of crashes and injury severity	Incl. under road users	As cited under road users





# Term of Reference F Sustainable Reduction of Serious Injury





## Context

- TAC has a long history of highlighting the burden of serious injury in its public education program
- Evaluations of programs have always been concerned with reductions in serious injuries
- Public awareness of the burden of injury – will become more important as road trauma levels decrease
- Important role for the TAC is to move public discourse – serious injury, is not an acceptable outcome
- Better measurement of serious injury will assist






## Suggestions

- Improving understanding of causal factors and developing the evidence base will support effective road safety measures, including public education
- Continued evaluation of serious injury counter-measures will benefit from greater precision in injury severity
- Upcoming technologies and societal changes will present new opportunities for reducing levels of severity and number of injuries





# Term of Reference A Identifying the Cost of Serious Injury



## Suggestions

- TAC supports Willingness To Pay methodology, though recognises substantial investigation required before adoption in Victoria
- Attending to data needs is a higher priority at present







## Suggested approach to improving data

### A reality check

- What do we need?
- How much should we invest?
- Are there alternative sources of truth?



# Risk of Permanent Medical Impairment (RPMI)

Research by Folksam Research & Sweden and Karolinska Institutet

- Risk of impairment was established for injuries to different body regions and AIS levels
- 20,484 injured car occupants were followed for > 5 years
- 10% of all car occupants with AIS1 injuries sustained a permanent medical impairment
- Injuries to the cervical spine and upper and lower extremities were more likely to result in impairment
- Injuries to the thorax and abdomen gave the lowest risk of permanent impairment on all AIS levels
- Risk of impairment for single diagnoses (ICD)?